

RESOLUTION
of the 44th Session of the Baltic Assembly

The Baltic Assembly,

having convened for its 44th Session on 13-14 November 2025 in Riga, the Republic of Latvia,

having discussed the results of the Latvian presidency of the Baltic Assembly, current affairs, and cooperation of the Baltic States, as well as transport connectivity in the region,

restating its firm condemnation of the unprovoked and unjustified Russian aggression against democratic Ukraine and **reminding** that the war in Ukraine started and continued by Russia shows blatant disregard for international law and is a direct threat to a stable, lasting peace in Europe,

underscoring the vital need to ensure the security of Ukraine in any agreement to end the war and to prevent the aggressor from dictating terms without Ukraine's participation, as well as **reiterating** that the long-term security of Ukraine can best be guaranteed by membership of the European Union and NATO,

urging the Member States of the European Union and NATO to unite all means of support to stop Russia's aggression against Ukraine, thereby defending the Ukrainian people from further unrelenting horrors of this war,

highlighting the importance of enhanced defence cooperation between the Baltic States and their partners in the Baltic Sea, Benelux, and Nordic countries in countering conventional, cyber, and hybrid threats, and **restating** the central role of allied deterrence and defence strategies in the region, with an emphasis on the need for a permanent presence of U.S. forces,

stressing the need to avoid overlooking the Eastern Partnership and other countries that are struggling in their pursuit of democracy, and **underlining** that supporting their efforts is both a moral obligation and an investment in global peace and stability,

appreciating joint international and regional efforts involving Baltic parliamentarians and government representatives that significantly enhance the presence and effectiveness of the Baltic States on the global and regional stage, and **emphasising** that the cooperation of the Baltic States must be well-equipped to address present challenges and future uncertainties, serving as a model of unity in an increasingly complex world,

underlining that the Baltic Assembly plays a key role in supporting Baltic governments and protecting the common interests of the Baltic States on the international stage by fostering dialogue with their counterparts in the Baltic Sea region and with the Nordic, Benelux, and other European countries, and **stressing** that the involvement of Baltic parliamentarians not only strengthens the international presence of the Baltic States, but also builds trust and helps to align international commitments with regional interests, ultimately enhancing the effectiveness of common actions abroad,

emphasising the importance of further enhancing regular cooperation between the Baltic Assembly and the Baltic Council of Ministers, and **advocating** for the establishment of more frequent political dialogue on matters of mutual interest, giving particular attention to the role of the institutional secretariats as instrumental in preserving continuity, facilitating communication, and upholding the long-term objectives that underpin our shared ambitions,

calls on the parliaments and governments of the Republic of Estonia, the Republic of Latvia, and the Republic of Lithuania, as well as the Baltic Council of Ministers:

regarding the improvement of cooperation of the Baltic States:

- to improve the coordination mechanism within the Baltic Council of Ministers, supported by an *ad hoc* group together with the Baltic Assembly, with the aim of creating a plan for improving cooperation between the legislative and executive branches in the Baltic States, and present the proposals at the 32nd Baltic Council;

regarding the enhancement of the security and defence cooperation of the Baltic States:

- to accelerate the implementation of the Baltic Defence Line initiative and ensure better coordination by aligning physical infrastructure with operational capabilities;
- to explore the feasibility of a Baltic-owned defence company, developing a business case to assess potential benefits and operational scope;
- to further develop the Baltic States as a regional cross-border test base for collective defence;
- to promote the shared use of training ranges across the Baltic States to enhance joint exercises, interoperability, and operational readiness;
- to advance the planning and execution of large-scale regional exercises in order to reinforce the readiness and interoperability of the Baltic States;
- to promote and support joint projects of the Baltic States under the European Defence Fund in order to enhance cooperation and capability development in the region;
- to enhance the cooperation of the Baltic States in addressing the implications of withdrawal from the Ottawa Convention;
- to identify windows of opportunity for cooperation in national military procurement planning in critical domains, and initiate consultations to leverage them for stronger interoperability between the Baltic States;
- to set up a working group of the Baltic States to elaborate on the possibility of unifying capabilities and expertise of the national security institutions regarding information and communications technology innovations, with the aim of preparing for a region-wide tabletop exercise;
- to establish coordinated and standardised border crossing procedures for third-country nationals in order to improve the detection of unauthorised crossings and potential threats across all entry points in the Baltic States;
- to develop a long-term policy for the Baltic States to ensure coordinated actions in addressing various crises;
- to develop a flexible and coordinated crisis-response framework in the Baltic States for internal border checks, ensuring both the continuity of civilian movement and operational readiness;
- to agree on a common stance on reaching climate goals, prioritising civilian and military security of the countries on the Eastern border of the European Union;

regarding the maritime cybersecurity of the Baltic States:

- to establish a secure Baltic platform for real-time sharing of maritime cybersecurity threats, incidents, and best practices, as well as develop mechanisms to prepare and coordinate joint actions;
- to strengthen cyber resilience and deploy advanced intrusion detection systems for the protection of the undersea infrastructure in the Baltic States and the democratic Baltic Sea region;
- to work towards more aligned cybersecurity solutions and risk assessment frameworks for maritime infrastructure across the Baltic States and the broader democratic Baltic Sea region;
- to promote more coordinated participation and unified positions of the Baltic States in NATO, EU, and other regional and international formats regarding maritime cybersecurity;
- to coordinate efforts to strengthen allied presence for the protection of critical undersea infrastructure in the Baltic Sea;

regarding the coordinated development of the Baltic military industry:

- to create a working group of the Baltic States to synchronise defence industry development across the region;
- to ensure the access of Baltic industry to the armed forces of the Baltic States in order to support capability and military industry development;
- to promote and reinforce cross-border partnerships within the military industry of the Baltic States;

regarding cooperation in the defence and education systems of the Baltic States:

- to support joint research projects between government agencies and educational institutions in order to explore innovative defence solutions and strategies;
- to foster cooperation between military and education institutions, as well as among the ministries and national defence academies of all three Baltic States in order to build unified frameworks for comprehensive defence;
- to conduct a comprehensive analysis of the conscription systems of the Baltic States and the Nordic countries in order to identify areas for improvement and harmonisation;
- to develop a platform for consistent comparison and discussion on the comprehensive defence education and conscription systems in the Baltic and Nordic countries;
- to establish student exchange programmes in the field of national defence courses;
- to support the development of programs designed to cultivate future leaders equipped with the skills for civic engagement and participation, encouraging leadership roles in the military, governmental, and social sector;
- to jointly find a solution for providing specialised training for civil educators and professionals in order to enhance their expertise in Artificial Intelligence and cybersecurity, thus promoting their understanding of various emerging challenges;
- to encourage joint educational training sessions and workshops for governmental, parliamentary, and civilian agencies in the Baltic States in order to foster a unified approach to national defence;
- to promote the essence and significance of culture as a cornerstone of national security and resilience of the Baltic States by developing policies that position culture as a central element, ensuring its integration across all state structures;

regarding the development of a Baltic energy strategy:

- to prepare a common Baltic energy security strategy that would contribute to the cooperation framework and align measures for increasing the security of the energy supply;
- to coordinate efforts of developing a clear and unified energy demand prognosis in order to boost energy planning and security in the Baltic States;
- to synchronise data on the energy sector in the Baltic States for the upcoming decades in order to enable the harmonisation of long-term energy planning;
- to jointly conduct a comprehensive assessment of clean energy supply options, technologies, and transition pathways, with a particular focus on ensuring a stable baseload power supply and strengthening interconnections in the Baltic Sea region;
- to increase the production and use of renewable energy for electricity by further reducing dependence on fossil fuels in district heating;
- to jointly facilitate the development of the offshore wind sector, while balancing the needs of the military and nature protection considerations;
- to standardise offshore impact assessment procedures by establishing common principles for evaluating the environmental, economic, and security implications of offshore energy projects;
- to coordinate efforts to increase public approval and engagement in the development of wind farms in the Baltic States;
- to jointly discuss ways to further decarbonise the transport sector in the Baltic States;

- to continue the process started with linking the Baltic electricity grids with the Continental Europe Synchronous Area by performing a bidding-zone review aimed at identifying any remaining structural bottlenecks between the Baltic States;

regarding the transport connectivity of the Baltic States:

- to align national plans for road infrastructure development in order to ensure seamless cross-border connectivity in the Baltic States;
- to jointly find ways to maintain the well-developed East-West infrastructure in the Baltic States, with a particular focus on regional rail connectivity in order to ensure stability and preparedness for the implementation of future projects;
- to jointly develop a comprehensive railway migration plan to ensure a coordinated transition from the 1520 millimetre to the 1435 millimetre railway network, while maintaining East-West connectivity in the Baltic States;
- to further facilitate travel between the capitals of the Baltic States by streamlining ticketing and scheduling of the Vilnius-Riga-Tallinn passenger railway;
- to develop a Baltic railway network, with a focus on ensuring the efficient transportation of goods to the Ukrainian-Polish border, facilitating the integration of Ukraine into the EU and supporting future land transport demands;
- to jointly find ways to enhance efficient connectivity and logistics by extending the European gauge railway up to the key ports of the Baltic States;
- to facilitate North-South cargo flows in the region by enhancing connectivity between the Baltic ports;
- to jointly find a solution for transitioning from barcodes to RFID (Radio Frequency Identification) trackers, leveraging their potential for enhanced cargo accounting, digitalisation, connectivity, blockchain integration, and other advanced applications;
- to align the goals for establishing green shipping corridors in the Baltic States so as to further position the Baltic Sea as a hub for sustainable maritime transport;

regarding the implementation of the *Rail Baltica* project:

- to engage the parliaments of the Baltic States in discussions on long-term financial commitments and the operational sustainability of the project in order to maintain public support;
- to revise and update the 2017 Agreement on the Development of the *Rail Baltica* Railway Connection in order to reflect the requirements and realities of today;
- to implement a joint procurement approach for rolling stock and other key infrastructure components and systems in order to maximise cost efficiency, ensure interoperability, and streamline operational management;
- to coordinate the efforts of securing combined financial support from both national governments and the EU for the continued operation of the Joint Venture “RB Rail AS”;
- to coordinate a joint Baltic position in the upcoming EU Multiannual Financial Framework negotiations, emphasising the need for sustained and sufficient funding for the implementation of the *Rail Baltica* project;
- to jointly advocate for defining the *Rail Baltica* and *Via Baltica* projects as a strategic military mobility corridor in all planning documents, in line with the objectives set out in the EU White Paper on European Defence – Readiness 2030;

regarding cooperation to foster environmental sustainability in the Baltic States:

- to coordinate national approaches to the environmental tax systems and the reforms thereof, ensuring regional harmonisation and consideration of cross-border implications;
- to facilitate cooperation among Baltic agricultural and forestry researchers in order to develop joint initiatives for providing up-to-date policy advice on adapting to climate change;

- to jointly assess the possibilities for the development of alternative energy sources derived from the agricultural sector, such as biogas;
- to join the efforts of the Baltic States in securing EU funding for common precision agriculture projects, ensuring that the Baltic States collectively accelerate the development of advanced agricultural technologies;
- to agree on a joint position of the Baltic States regarding the simplification of the green architecture of the Common Agricultural Policy (CAP), ensuring a strong, independent, and farmer-oriented policy that supports the long-term resilience of Baltic agriculture and ensures the flexibility of farm management;
- to agree on a unified approach in addressing the laundering of Russian and Belarusian timber into the EU market;
- to establish joint emergency response mechanisms for forest and swamp fires in border areas, improving coordination between the public and private sectors in the Baltic States for rapid intervention;
- to coordinate the regulation of swamp moisture levels across the Baltic States;

regarding cooperation in the protection of the Baltic Sea:

- to jointly initiate discussions in the Baltic Sea region on improving the regional monitoring of pollution in the Baltic Sea due to the absence of data from Russia, and on developing strategies for mitigating the impact of pollutants originating from rivers in Russia;
- to jointly improve wastewater management systems in the Baltic States in order to ensure the protection of the Baltic Sea ecosystem;
- to implement joint measures for reducing agricultural and nutrient runoff in the Baltic States so as to prevent the eutrophication of the Baltic Sea;
- to explore the possibilities for joint engagement in aquaculture initiatives, such as seaweed and mussel farming, as a means of improving the blue economy in the Baltic Sea;
- considering the potential of wind farms in supporting sustainable aquaculture, to start discussions on integrating the planning of wind farms in aquaculture development in the Baltic States;
- to agree on a unified approach in addressing the import of Russian and Belarusian fishery products into the EU market;
- to develop a coordinated fisheries management strategy that balances environmental sustainability with the restrictions of fishing communities in order to address the deterioration of fish stocks;
- to facilitate cooperation among the Baltic fishing community in order to support their livelihoods, while encouraging the sustainability of the marine ecosystem;

regarding healthcare cooperation of the Baltic States:

- to start discussions about the harmonisation of governance and ownership models of hospitals in the Baltic States, thereby reducing barriers to cooperation in the health sector, including joint procurements;
- considering local strengths and needs, to improve access to specialised care across the region, and to coordinate the specialisation of hospitals in the Baltic States, ensuring that novel treatments are accessible across the Baltic States without unnecessary overlap;
- to jointly renew and formalise the agreements on mutual aid in providing ambulance services in the border areas, ensuring that these include clear provisions on financial reimbursement mechanisms and operational protocols;
- to create a joint working group for improving health e-services and exchanging information on medicinal prices and healthcare data between the Baltic States;

- to align the maturity levels of the digital health care systems across the Baltic States by investing into the standardisation and structuring of health data in accordance with the European Health Data Space Regulation;
- to establish a unified quality framework across the Baltic States, ensuring that healthcare data is measured, gathered, and collected in the same way;
- to start discussions on harmonising the legal framework that governs the use of secondary health data in the Baltic States;
- to coordinate activities between the Baltic and Nordic countries on the secondary use of health data that would allow the region to support joint research, development, and innovation activities, including AI training and application;
- to develop joint Nordic-Baltic training programs focused on health-related language data and AI, with the intention of creating shared language models in national languages, and supporting the safe, inclusive, and effective use of AI in healthcare systems across the region;
- to jointly participate in the implementation and refinement of the European Health Data Space, ensuring that the framework is effective in supporting health care research, development, and innovation in the Baltic region;

regarding enhanced access to medicines in the Baltic States:

- to establish a Baltic working group on joint medical procurements, with designated national coordinators in each Baltic state, tasked with developing a common list of essential medicines, medical supplies, and procedural guidelines;
- to agree on a joint Baltic position, and to join efforts in securing affordable and sustainable access to treatments for rare diseases in small populations within the EU Critical Medicines Act;
- to jointly call on the EU Member States to start a proportional build-up of healthcare service reserves;

regarding cooperation in education, science, and research:

- to establish the Baltic Science Fund as a central instrument for advancing regional research cooperation;
- to allocate the necessary funding for the timely implementation of a comprehensive feasibility study for the joint initiative of the CERN Baltic Group and CERN on the establishment of the Advanced Particle Therapy Centre in the Baltic States;
- to encourage the formation of research consortia involving various participants from the Baltic States, including government agencies, businesses, and academia, in order to jointly participate in Horizon Europe and other EU funding programs;

regarding cultural cooperation of the Baltic States:

- to organise annual conferences dedicated to the legacy and significance of the Baltic Way, addressing diverse themes aimed at strengthening Baltic cooperation and identity through shared historical memory;
- to allocate the necessary funding for the preparation and organisation of cross-sectoral events marking the 40th anniversary of the Baltic Way in 2029;
- to continue work on an international marketing and communication strategy for the Baltic region.

Riga, 14 November 2025